Regulating a Deregulated Petroleum Products Market (Landmarks and Landmines)

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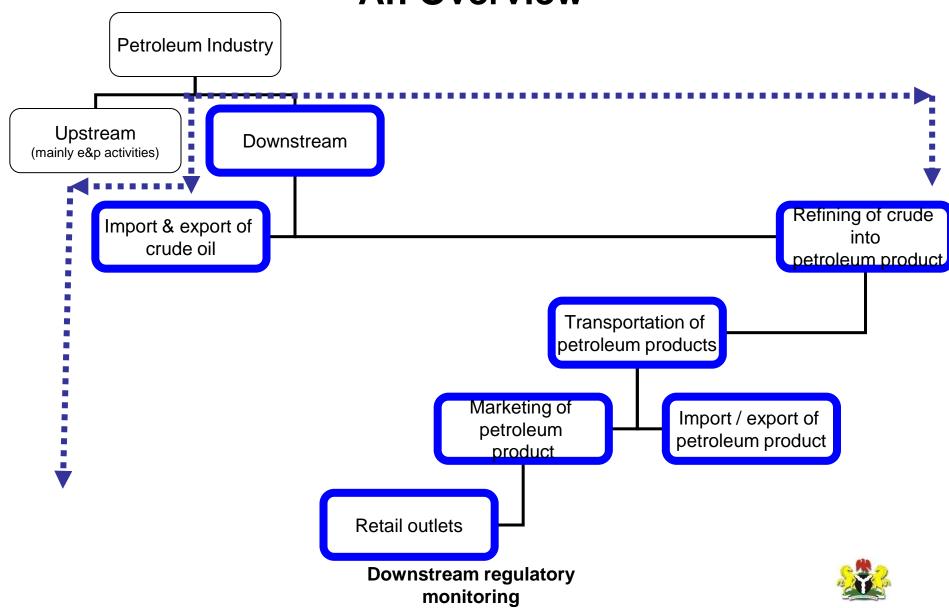


Presentation Order

- Deregulation
- Overview of the Downstream Sector
- Phases of Deregulation
- Advantages of deregulation
- DPR roles in a deregulated economy
- Challenges in a deregulated economy
- Way forward to improve productivity



Downstream Sector An Overview



Deregulation

Definition

- Complete removal of government regulations or control in the downstream sector. (especially with regard to pricing of petroleum products)
- Allowing a pricing regime that shall be determined mainly by the prevailing market dynamics, (to encourage creation of a robustly competitive downstream sector)

Aim

Stabilization of petroleum products supply at realistic and sustainable prices



Downstream sector: Over-view

- Four (4) Refineries in Port Harcourt (old and new), Warri and Kaduna.
- 22 Storage Depots and
- Over 5,000km of Pipelines for crude oil and refined products,
- About 13300 Retail Outlets (MOMAN 20% IPMAN 80%),
- 29 Lube Blending Plants and
- 250 LPG Plants in Nigeria.

(The major and independent marketers also have storage and transportation facilities)



Pre-Deregulated Regime

- 1. Retail pricing of petroleum product before 1973 was dependant on the point of sale relative to the only primary distribution depot then at River state, implying that **uniform pricing regime was not applicable**
- 2. The military regime in October 1973 introduced a **uniform pricing regime** for all refined petroleum products in the Nigerian market under decree no 9 known as the petroleum equalization fund decree of 1973
- 3. The government supplies almost 100% of the petroleum product in the downstream market
- 4. Retail price of petroleum product is controlled by the government



Pre-Deregulated Regime contd.

- **5.** Domestic refining capacity is wholly owned and managed by the government
- 6. Major marketing / distribution infrastructure of petroleum product is owned and managed by the government
- 7. Market is not significantly influenced by any form of competition
- 8. Crude supply to domestic refining plants was subsidized
- 9. Government is actively involved in both commercial and technical regulation of the industry



Partial Deregulation Regime

- 1. Liberalization of the downstream sector
- 2. Market dynamics pricing mechanism were allowed for deregulated petroleum products
- 3. Uniform pricing is still being sustained through petroleum equalization funding scheme for non-deregulated petroleum product
- 4. Petroleum support fund (PSF) is also being used to encourage participation of private sector in the supply of petroleum products for non-deregulated products
- 5. Grant of private refinery, bulk storage, pipelines, import and export facility license

 Downstream regulatory

 monitoring

Full Deregulation Regime

- 1. Supply of Petroleum product shall be fully liberalized
- 2. Market dynamics pricing mechanism shall be applicable to all products in the downstream sector
- 3. Major marketing / distribution infrastructure shall be owned and operated by private investors
- 4. Government may elect to divest its substantial interest in the mainstream activities of the sector to allow major investment in these areas to be driven by the private sector
- 5. Current uniform pricing regime of petroleum products vide bridging support and petroleum support fund may be abolished
- 6. Government's interference in regulatory process of the industry will be significantly minimized

Downstream regulatory monitoring

Advantages of Deregulation

- Create and enhance the efficiency required in this sector
- Enhance adequate supply of petroleum products.
- Ensuring availability and reliability of marketing & distribution infrastructure
- Create and sustain sufficient refining capacity
- Save fund expended on subsidy of imported products.



DPR Roles in a Deregulated Environment

Technical Regulation

1. Enforcement of technical standards, environmental, planning, product quality, health & safety guidelines

Note A fully deregulated downstream is likely to create additional challenges on environmental management of air and effluent pollution due to increased activities in the refining, storage and distribution activities

- 2. Enforcement of necessary legislations / policies on refinery, petrochemical, marketing, distribution and retail of petroleum product
- 3. Provide regulatory oversights for all technical activities of the downstream sector



DPR Roles in a Deregulated economy

4. Setting and reviewing technical standards for optimal regulation of the downstream sector

5.Enhancing the optimal availability and reliability of facilities in the downstream sector



Challenges in a Deregulated market

Technical Regulation

- Surge in downstream activities
- pressure on the regulatory agency
- Environmental and safety measures will likely be easy trade-offs for profit
- Multiplicity of regulatory Standards & Agencies
- Dearth of knowledge update among regulatory officials (applicable laws and technical standards)



Challenges in a Deregulated market

- Dearth of adequate work tools and regulatory officials (the sector may be under-monitored)
- Facility insecurity within the downstream sector
- Likely concentration of most downstream facilities in areas considered commercially favourable to the detriment of other areas



Challenges in a Deregulated market

Commercial Regulation

- Tendency of stiff anti-competitive practices and abuses
- Lack of coherent regulatory framework for the regulation of the commercial activities of the downstream sector
- Dearth of relevant knowledge among regulatory officials of applicable laws and commercial / technical standards
- Labour issues shall be more pronounced in a bit to maximize profits



WAY FORWARD TO IMPROVE PRODUCTIVITY

- Provide a coherent regulatory framework for the regulation of the sector
- Training of downstream regulatory officials should be given adequate commitment / attention
- Proper work tools should be provided for regulatory officials of the downstream sector
- Internal work process of the regulatory agencies should be designed and developed to enhance effective service delivery



WAY FORWARD TO IMPROVE PRODUCTIVITY

• Where multiple agencies shall be required to administer regulatory roles, proper delineation of such roles should be done to ensure that un-productive overlaps are not created







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